

Message Text

LIMITED OFFICIAL USE

PAGE 01 MOSCOW 19035 261755Z

43

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-03 H-01 INR-07 L-02

NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15

USIA-06 SAJ-01 IO-10 NIC-01 VO-03 SCA-01 FBIE-00

INSE-00 SY-04 /077 W

----- 039113

R 261609Z DEC 74

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 5693

INFO AMEMBASSY BELGRADE

AMEMBASSY BERLIN

USMISSION BERLIN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMCONSUL LENINGRAD

AMCONSUL MUNICH

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

LIMITED OFFICIAL USE MOSCOW 19035

E.O. 11652 N/A

TAGS: PINT, SPOP, CPAS, UR

REF: MOSCOW 15757

1. CENTRAL PRESS ANNOUNCED DECEMBER 25 THAT ALL SOVIET CITIZENS
WILL RECEIVE NEW INTERNAL PASSPORTS BETWEEN JANUARY 1976 AND
DECEMBER 1981. THIS INCLUDES KOLKHOZNIKS WHO PREVIOUSLY WERE
DENIED PASSPORTS; THIS WAS CLEARLY STATED BY MVD MAJOR GENERAL I.
M. SHUTOV IN DECMEBER 25 ISSUE OF VECHERNYAYA MOSKVA. DECREE 677
OF COUNCIL OF MINISTERS USSR, DATED AUGUST 28, 1974, (OUTLINED IN
PARA 3 OF REFTEL) IS ENABLING ACT AND CONTAINED IN THIRD PARA OF
ARTICLE 2 LANGUAGE WHICH LOCAL OBSERVERS CONSTRUED AS CONTINUATION
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 MOSCOW 19035 261755Z

OF DENIAL OF INTERNAL PASSPORT TO KOLKHOZNIKS.

2. MAJOR POLICY DECISION TO EXTEND EQUAL CIVIL RIGHTS TO KOLKHOZNIKS (NUMBERING MORE THAN 46 MILLION PEOPLE IN MID-1973) WAS TAKEN WITHOUT ADVANCE PUBLICITY. SIMILAR PROPOSAL LAUNCHED IN THE PRESS IN KHRUSHCHEV'S TIME WAS DEFEATED.

3. OTHER CHANGES IN NEW PASSPORT INCLUDED DROPPING OF STIPULATION OF SOCIAL STATUS. THUS, EVEN LINGERING INFERIOR SOCIAL STATUS OF KOLKHOZNIKS WILL DISAPPEAR FROM NEW PASSPORT. UNLIKE PRESENT FIVE AND TEN-YEAR PASSPORTS, NEW PASSPORT IS GIVE FOR LIFE AT AGE 16, AND NEW PHOTOGRAPHS ARE INSERTED AT AGES 25 AND 45. NEW PHOTOGRAPHS ARE LARGER: 50 X 60 MM. PRESENT PRACTICE OF SHORT-TERM ENROLLMENT OF PASSPORTS AT TEMPORARY PLACE OF ABODE OF PERIODS OF LESS THAN SIX WEEKS IS ABANDONED AND REPLACED BY NONFEE REGISTRATION. NEW PASSPORTS WILL PROVIDE INFORMATION ON BLOOD TYPE AND RH FACTOR OF BEARER.

4. MVD MINISTER SHCHELOKOV IN PRAVDA AND Y.YA. ANOSOV IN IZVESTIYA EMPHASIZE MAJOR ADMINISTRATIVE EFFORT IN STORE FOR MVD AND LOCAL EXECUTIVE COMMITTEES IN DISTRIBUTING NEW PASSPORTS. PRIORITY WILL BE GIVEN TO 16-YEAR OLDS, DEMOBILIZED SERVICEMEN, RURAL CITIZENS MOVING TO NEW LOCALITIES, PERSONS CHANGING THEIR SURNAMES, ETC. MVD OFFICIALS ALSO NOTE MAJOR EXPLANATORY AND PROPAGANDA CAMPAIGN CONNECTED WITH ISSUANCE OF NEW PASSPORTS WHICH SHOULD BE DONE WITH PATRIOTIC POMP AND CEREMONY.

5. COMMENT: IMMEDIATE IMPACT OF NEW PASSPORT POLICY ON INTERNAL IMMIGRATION WILL BE ATTENUATED BY TIME DELAYS IN ISSUING NEW PASSPORTS TO KOLKHOZNIKS, WHO WILL REGARD THIS DECISION TO GRANT THEM EQUAL CIVIL RIGHTS AS THEIR "CHRISTMAS PRESENT" FROM THE SOVIET REGIME. WITH THE EXCEPTION OF A FEW FAVORED AREAS SUCH AS MOSCOW OBLAST, KOLKHOZNIKS HAVE SUFFERED INCONVENIENCES AND INDIGNITIES FROM LACK OF INTERNAL PASSPORT. THIS RANGED FROM LEGAL INABILITY TO LEAVE KOLKHOZ AT WILL TO INABILITY TO BUY TRAVEL TICKETS OR GET HOTEL ACCOMMODATIONS ON PAR WITH OTHER SOVIET CITIZENS. PRESENT PRACTICE CALLS FOR ISSUANCE TO KOLKHOZNIK OF ONE-TIME TRAVEL PERMIT (SPRAVKA) BY KOLKHOZ CHAIRMAN AND SOMETIMES BY MVD OFFICIAL. INCREASED MOBILITY OF KOLKHOZNIKS IN THE FUTURE SEEMS LIKELY TO INTENSIFY BASIC POPULATION DRIFT FROM NORTH TO SOUTH AND EAST TO WEST DESPITE EFFORTS OF LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 MOSCOW 19035 261755Z

SOVIET GOVERNMENT TO POPULATE RSFSR NONBLACK EARTH AND OTHER REMOTE AND DIFFICULT AREAS.
STOESSEL

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptoning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PASSPORT REGULATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 26 DEC 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: blochd0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974MOSCOW19035
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740375-0105
From: MOSCOW
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741210/aaaaaifp.tel
Line Count: 110
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 74 MOSCOW 15757
Review Action: RELEASED, APPROVED
Review Authority: blochd0
Review Comment: n/a
Review Content Flags:
Review Date: 22 JUN 2005
Review Event:
Review Exemptions: n/a
Review History: RELEASED <13 MAY 2002 by cunninfx>; APPROVED <11 JUL 2002 by garlanwa>; WITHDRAWN <13 Jun 2005 by BoyleJA, PRIVACY>; RELEASED <22 JUN 2005 by papenddr>; APPROVED <23 JUN 2005 by blochd0
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: n/a
TAGS: PINT, SPOP, CPAS, UR
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005